

Labour Market and Related Payments

a monthly profile

Note: The Australian Bureau of Statistics (ABS) produces the official unemployment statistics. The figures contained in this publication are different from the ABS unemployment figures as the ABS and the Department Social Services (DSS) use different definitions to identify the unemployed and different methods of counting (see the Appendix for more information).

This publication can be found on the Department of Social Services website at [DSS - Labour Market and Related Payments Publication](http://www.dss.gov.au/lmrp) (<http://www.dss.gov.au/lmrp>).

September 2018

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Introduction

This publication presents statistical information on a monthly basis for the various types of labour market payments delivered by the Department of Human Services (DHS) on behalf of the Department of Social Services (DSS). This publication was produced previously by the Department of Education, Employment and Workplace Relations (DEEWR).

This publication covers Newstart (NSA) and Youth Allowance (other) (YA(o)) in some detail, and to a lesser extent, Partner Allowance (PA), Widow Allowance (WA), Youth Allowance (Full Time Student)(YA(FTS)) and Youth Allowance (Australian Apprentices) (YA(a)).

Table 1 provides information on the total number of NSA and YA recipients. The YA population is broken down into YA(o), YA(FTS) and YA(Australian Apprentices) categories. The total numbers of PA and WA recipients are also provided in this table.

Tables 2 and 3 show the derivation of the NSA and YA(o) job seeker populations (see the reference to job seekers in the ‘Comparability of data’ section of the Explanatory Notes). These populations are added together to derive the total number of job seekers.

Tables 4 to 8 provide information on the total job seeker population.

When using time series figures, it is important to note that changes have occurred over time to the conditions of eligibility for different payments. Details of these changes are provided in the Explanatory Notes.

All media inquiries should be directed to the DSS Media Team at media@dss.gov.au. For more general inquiries regarding further statistical information please refer to the last page of this publication for other contact details.

The next issue of this publication is scheduled for release on 28 November 2018.

Statistical Highlights – September 2018

Between September 2017 and September 2018

Total Newstart Allowance (NSA) and Youth Allowance (other) (YA(o)) recipients **decreased 6.9 per cent** overall from 849 919 to 791 400.

- NSA recipients decreased 6.3 per cent from 757 454 to 709 935.
- YA(o) recipients decreased 11.9 per cent from 92 465 to 81 465.

The number of job seekers **decreased 9.3 per cent** overall from 486 935 to 441 592.

- NSA job seekers decreased 8.2 per cent from 422 895 to 388 043.
- YA(o) job seekers decreased 16.4 per cent from 64 040 to 53 549.

Long-term job seekers decreased 7.8 per cent from 333 186 to 307 116.

Short-term job seekers decreased 12.5 per cent from 153 749 to 134 476.

For comparisons between DSS unemployment labour market payment numbers and ABS labour force unemployment statistics, see Appendix.

Figure 1: Line Graph – Newstart and Youth Allowance (other) time series

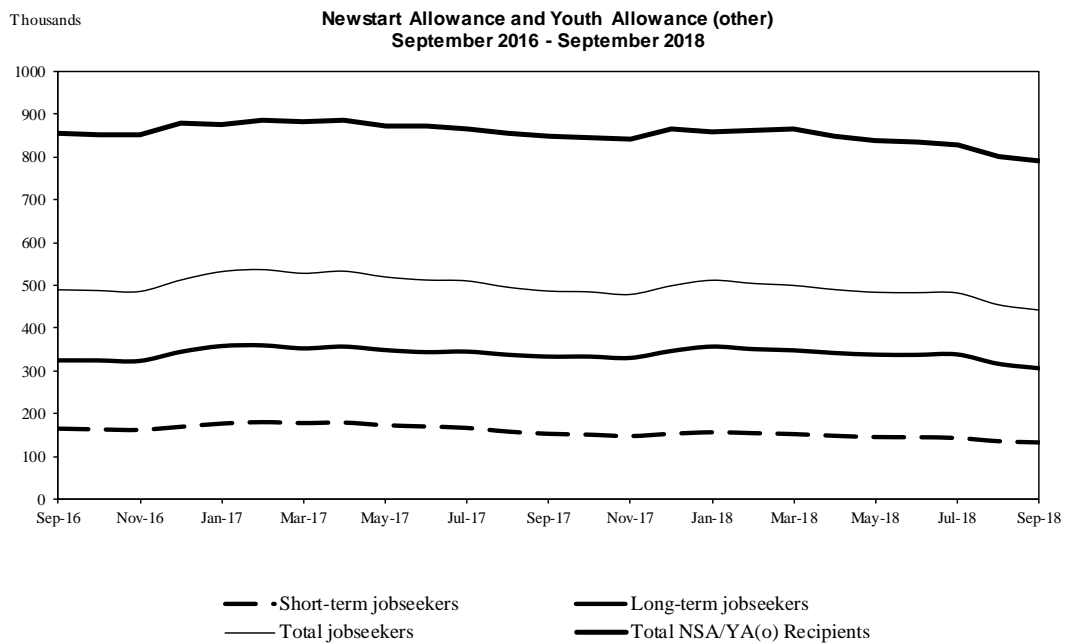


Table 1 - Labour Market Payments - Time Series

Month/Year	Newstart Allowance Long Term	Newstart Allowance Total	Youth Allowance (Other)	Youth Allowance (Full-time Student)	Youth Allowance (Australian Apprentice)	Partner Allowance	Widow Allowance
February 1994	472,785	977,796
September 2016	554,177	760,972	93,693	222,127	4,014	3,590	17,437
October 2016	552,913	758,328	92,059	220,497	3,889	3,470	17,193
November 2016	555,286	760,719	92,182	196,018	3,658	3,386	16,994
December 2016	567,163	775,022	103,051	159,729	3,467	3,280	16,732
January 2017	564,484	774,122	99,888	157,268	3,273	3,193	16,524
February 2017	568,286	781,330	103,380	168,589	3,289	3,084	16,292
March 2017	567,955	780,655	102,013	191,358	3,392	2,919	15,912
April 2017	572,049	784,983	102,435	202,828	3,460	2,812	15,564
May 2017	566,057	772,231	99,654	212,264	3,529	2,727	15,228
June 2017	567,240	770,443	100,215	212,008	3,645	2,606	14,831
July 2017	567,504	765,878	99,104	201,625	3,529	2,523	14,616
August 2017	566,746	759,709	95,095	214,716	3,449	2,501	14,554
September 2017	568,343	757,454	92,465	214,389	3,327	2,482	14,572
October 2017	568,257	754,939	90,015	212,211	3,091	2,464	14,624
November 2017	568,809	753,508	87,972	186,446	2,872	2,456	14,722
December 2017	580,426	766,998	97,115	151,426	2,637	2,445	14,803
January 2018	577,076	763,677	93,958	148,321	2,425	2,422	14,778
February 2018	578,876	766,603	95,597	158,226	2,321	2,349	14,489
March 2018	581,699	769,155	94,627	175,407	2,240	2,218	13,891
April 2018	573,335	755,923	92,134	180,907	2,413	2,142	13,573
May 2018	568,160	747,327	90,193	189,067	2,555	2,071	13,209
June 2018	568,133	745,902	90,286	192,045	2,525	1,985	12,907
July 2018	562,918	738,325	89,479	185,267	2,563	1,909	12,554
August 2018	547,305	717,452	83,871	199,429	2,580	1,792	11,949
September 2018	541,747	709,935	81,465	201,869	2,590	1,680	11,447
Variation August 2018 - September 2018							
Number	-5,558	-7,517	-2,406	2,440	10	-112	-502
Per cent	-1.0	-1.0	-2.9	1.2	0.4	-6.3	-4.2

Notes:

- Long-term Allowees have received income support for 12 months or more.
- February 1994 data is included as it represents a peak in the number of recipients.

Table 2 - Newstart Allowees - Derivation of the Job Seeker Population

Newstart Allowance	September 2018 Persons	September 2018 Males	September 2018 Females	August 2018	Variation August - September Number	Variation August - September per cent
Short Term Newstart Allowees	168,188	102,054	66,134	170,147	-1,959	-1.2
Did not receive a payment (a)	8,502	4,382	4,120	8,918	-416	-4.7
Received a payment	159,686	97,672	62,014	161,229	-1,543	-1.0
Voluntary/part-time work (b)	5,378	1,407	3,971	5,661	-283	-5.0
Other activities without job search (c)	7,562	4,166	3,396	7,351	211	2.9
Incapacitated (d)	23,124	13,374	9,750	22,998	126	0.5
Other/temporary exemptions (e)	11,583	6,447	5,136	11,466	117	1.0
Short-term NSA job seekers (f)	112,039	72,278	39,761	113,753	-1,714	-1.5
Short-term NSA training/education (g)	30,321	17,801	12,520	28,580	1,741	6.1
Long Term Newstart Allowees	541,747	249,547	292,200	547,305	-5,558	-1.0
Did not receive a payment (a)	20,926	7,939	12,987	21,001	-75	-0.4
Received a payment	520,821	241,608	279,213	526,304	-5,483	-1.0
Voluntary/part-time work (b)	60,053	14,942	45,111	60,547	-494	-0.8
Other activities without job search (c)	66,100	32,021	34,079	65,425	675	1.0
Incapacitated (d)	65,625	31,480	34,145	63,777	1,848	2.9
Other/temporary exemptions (e)	53,039	23,915	29,124	52,429	610	1.2
Long-term NSA job seekers (f)	276,004	139,250	136,754	284,126	-8,122	-2.9
Long-term NSA training/education (g)	220,985	108,918	112,067	217,495	3,490	1.6
All Newstart Allowees	709,935	351,601	358,334	717,452	-7,517	-1.0
Did not receive a payment (a)	29,428	12,321	17,107	29,919	-491	-1.6
Received a payment	680,507	339,280	341,227	687,533	-7,026	-1.0
Voluntary/part-time work (b)	65,431	16,349	49,082	66,208	-777	-1.2
Other activities without job search (c)	73,662	36,187	37,475	72,776	886	1.2
Incapacitated (d)	88,749	44,854	43,895	86,775	1,974	2.3
Other/temporary exemptions (e)	64,622	30,362	34,260	63,895	727	1.1
All NSA job seekers (f)	388,043	211,528	176,515	397,879	-9,836	-2.5
All NSA training/education (g)	251,306	126,719	124,587	246,075	5,231	2.1

- (a) Allowees who did not receive a payment due to their own income and/or that of their partner or parents, where applicable. This group is often referred to as zero-paid.
- (b) Allowees who are not required to seek work because they are undertaking approved full-time voluntary work or a combination of voluntary and part-time work.
- (c) Allowees who are undertaking one or more other activities (which may include training or education) but not job search. This includes allowees undertaking self-employment development.
- (d) Allowees who are temporarily ill or incapacitated.
- (e) Includes allowees who are known not to have participation requirements and allowees participating in Disability Management Services.
- (f) Allowees who received a payment and generally are required to search for work. These allowees are classified as job seekers and form the basis of the population group in Tables 4 - 7.
- (g) All allowees who are undertaking training or education which may be in conjunction with job search and/or other activities. This category is a subset of all allowees who received a payment.

Notes:

- Long-term allowees have received income support for 12 months or more.

Table 3 - Youth Allowees (Other) - Derivation of the Job Seeker Population

Youth Allowance (other)	September 2018 Persons	September 2018 Males	September 2018 Females	August 2018	Variation August - September Number	Variation August - September per cent
Short Term Youth Allowees	36,251	19,337	16,914	37,064	-813	-2.2
Did not receive a payment (a)	1,206	514	692	1,204	2	0.2
Received a payment	35,045	18,823	16,222	35,860	-815	-2.3
Other activities without job search (b)	9,400	5,260	4,140	9,257	143	1.5
Incapacitated (c)	1,786	860	926	1,731	55	3.2
Other/temporary exemptions (d)	1,422	692	730	1,363	59	4.3
Short-term YA (other) job seekers (e)	22,437	12,011	10,426	23,509	-1,072	-4.6
Short-term YA (other) training/education (f)	13,579	7,321	6,258	13,233	346	2.6
Long Term Youth Allowees	45,214	21,772	23,442	46,807	-1,593	-3.4
Did not receive a payment (a)	1,512	572	940	1,561	-49	-3.1
Received a payment	43,702	21,200	22,502	45,246	-1,544	-3.4
Other activities without job search (b)	7,488	3,901	3,587	7,363	125	1.7
Incapacitated (c)	2,788	1,188	1,600	2,628	160	6.1
Other/temporary exemptions (d)	2,314	940	1,374	2,202	112	5.1
Long-term YA (other) job seekers (e)	31,112	15,171	15,941	33,053	-1,941	-5.9
Long-term YA (other) training/education (f)	22,631	11,026	11,605	22,612	19	0.1
All Youth Allowees	81,465	41,109	40,356	83,871	-2,406	-2.9
Did not receive a payment (a)	2,718	1,086	1,632	2,765	-47	-1.7
Received a payment	78,747	40,023	38,724	81,106	-2,359	-2.9
Other activities without job search (b)	16,888	9,161	7,727	16,620	268	1.6
Incapacitated (c)	4,574	2,048	2,526	4,359	215	4.9
Other/temporary exemptions (d)	3,736	1,632	2,104	3,565	171	4.8
All YA (other) job seekers (e)	53,549	27,182	26,367	56,562	-3,013	-5.3
All YA (other) training/education (f)	36,210	18,347	17,863	35,845	365	1.0

(a) Allowees who did not receive a payment due to their own income and/or that of their partner or parents, where applicable. This group is often referred to as zero-paid.

(b) Allowees who are undertaking one or more other activities (which may include training or education) but not job search. This includes allowees undertaking self-employment development.

(c) Allowees who are temporarily ill or incapacitated.

(d) Includes allowees who are known not to have participation requirements and allowees participating in Disability Management Services.

(e) Allowees who received a payment and generally are required to search for work. These allowees are classified as job seekers and form the basis of the population group in Tables 4 - 7.

(f) All allowees who are undertaking training or education which may be in conjunction with job search and/or other activities. This category is a subset of all allowees who received a payment.

Notes:

– Long-term allowees have received income support for 12 months or more.

**Table 4 - Job Seekers Receiving Newstart Allowance and Youth Allowance (Other)
Time Series**

Month/Year	Short-term	Long-term	Total
September 2016	165,330	324,731	490,061
October 2016	163,550	324,613	488,163
November 2016	162,460	323,423	485,883
December 2016	169,305	343,710	513,015
January 2017	176,480	356,794	533,274
February 2017	179,788	358,438	538,226
March 2017	177,714	351,627	529,341
April 2017	178,802	355,618	534,420
May 2017	172,901	347,883	520,784
June 2017	170,140	343,210	513,350
July 2017	166,882	344,446	511,328
August 2017	158,795	337,406	496,201
September 2017	153,749	333,186	486,935
October 2017	151,799	333,251	485,050
November 2017	148,600	330,217	478,817
December 2017	153,747	345,642	499,389
January 2018	157,124	355,615	512,739
February 2018	155,208	349,999	505,207
March 2018	153,083	347,281	500,364
April 2018	149,276	341,290	490,566
May 2018	146,495	337,567	484,062
June 2018	146,049	337,064	483,113
July 2018	144,339	338,105	482,444
August 2018	137,262	317,179	454,441
September 2018	134,476	307,116	441,592
Variation August 2018 - September 2018			
Number	-2,786	-10,063	-12,849
Per cent	-2.0	-3.2	-2.8

Notes:

- Long-term job seekers have received income support for 12 months or more.

Table 5 - Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By State

State	August 2018	September 2018	Variation Number	Variation Per cent
Short-Term Job Seekers				
New South Wales	35,618	35,091	-527	-1.5
Victoria	29,001	28,374	-627	-2.2
Queensland	34,497	33,678	-819	-2.4
South Australia	10,519	10,360	-159	-1.5
Western Australia	19,370	18,871	-499	-2.6
Tasmania	3,496	3,324	-172	-4.9
Northern Territory	3,412	3,480	68	2.0
Australian Capital Territory	1,349	1,298	-51	-3.8
Australia	137,262	134,476	-2,786	-2.0
Long-Term Job Seekers				
New South Wales	82,597	79,775	-2,822	-3.4
Victoria	64,433	62,163	-2,270	-3.5
Queensland	73,353	70,918	-2,435	-3.3
South Australia	27,005	26,125	-880	-3.3
Western Australia	46,087	44,883	-1,204	-2.6
Tasmania	11,304	10,952	-352	-3.1
Northern Territory	9,902	9,884	-18	-0.2
Australian Capital Territory	2,498	2,416	-82	-3.3
Australia	317,179	307,116	-10,063	-3.2
Total Job seekers				
New South Wales	118,215	114,866	-3,349	-2.8
Victoria	93,434	90,537	-2,897	-3.1
Queensland	107,850	104,596	-3,254	-3.0
South Australia	37,524	36,485	-1,039	-2.8
Western Australia	65,457	63,754	-1,703	-2.6
Tasmania	14,800	14,276	-524	-3.5
Northern Territory	13,314	13,364	50	0.4
Australian Capital Territory	3,847	3,714	-133	-3.5
Australia	454,441	441,592	-12,849	-2.8

Notes:

– Long-term job seekers have received income support for 12 months or more.

Table 6 - Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By Age and Gender

Age	Short-term job seekers Number	Short-term job seekers Per Cent	Long-term job seekers Numbers	Long-term job seekers Per Cent	Total job seekers Number	Total job seekers Per Cent
Males						
Less than 18 years	1,314	1.6	516	0.3	1,830	0.8
18 - 20 years	8,772	10.4	9,996	6.5	18,768	7.9
21 - 24 years	11,580	13.7	19,716	12.8	31,296	13.1
25 - 29 years	12,844	15.2	20,126	13.0	32,970	13.8
30 - 39 years	19,459	23.1	33,821	21.9	53,280	22.3
40 - 49 years	14,805	17.6	31,730	20.5	46,535	19.5
50 - 59 years	10,705	12.7	25,115	16.3	35,820	15.0
60 years and over	4,811	5.7	13,401	8.7	18,212	7.6
Total	84,290	100.0	154,421	100.0	238,711	100.0
Females						
Less than 18 years	1,421	2.8	672	0.4	2,093	1.0
18 - 20 years	7,746	15.4	11,089	7.3	18,835	9.3
21 - 24 years	6,776	13.5	15,405	10.1	22,181	10.9
25 - 29 years	5,594	11.1	13,116	8.6	18,710	9.2
30 - 39 years	7,548	15.0	29,233	19.1	36,781	18.1
40 - 49 years	8,631	17.2	40,716	26.7	49,347	24.3
50 - 59 years	8,546	17.0	29,784	19.5	38,330	18.9
60 years and over	3,924	7.8	12,680	8.3	16,604	8.2
Total	50,186	100.0	152,695	100.0	202,881	100.0
Persons						
Less than 18 years	2,735	2.0	1,188	0.4	3,923	0.9
18 - 20 years	16,518	12.3	21,085	6.9	37,603	8.5
21 - 24 years	18,356	13.7	35,121	11.4	53,477	12.1
25 - 29 years	18,438	13.7	33,242	10.8	51,680	11.7
30 - 39 years	27,007	20.1	63,054	20.5	90,061	20.4
40 - 49 years	23,436	17.4	72,446	23.6	95,882	21.7
50 - 59 years	19,251	14.3	54,899	17.9	74,150	16.8
60 years and over	8,735	6.5	26,081	8.5	34,816	7.9
Total	134,476	100.0	307,116	100.0	441,592	100.0

Notes:

– Long-term job seekers have received income support for 12 months or more.

Table 7a – Australian Capital Territory Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By Statistical Area Level 3 (SA3)

State by SA3	August 2018	September 2018	Variation %
Australian Capital Territory			
Belconnen	1,125	1,121	-0.4%
Cotter - Namadgi	54	56	3.7%
Fyshwick - Pialligo - Hume	64	65	1.6%
Gungahlin	541	523	-3.3%
North Canberra	576	570	-1.0%
South Canberra	193	183	-5.2%
Tuggeranong	822	764	-7.1%
Weston Creek	188	164	-12.8%
Woden	269	260	-3.3%

– Note: For footnotes see end of table.

Table 7b – New South Wales Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By SA3

State by SA3	Aug 2018	Sep 18	Var. %	State by SA3	Aug 2018	Sep 18	Var. %
New South Wales				New South Wales continued			
Albury	1,677	1,630	-2.8%	Lithgow - Mudgee	1,156	1,122	-2.9%
Armidale	1,055	1,016	-3.7%	Liverpool	2,027	1,990	-1.8%
Auburn	1,232	1,198	-2.8%	Lord Howe Island	<5	<5	n/a
Bankstown	2,919	2,835	-2.9%	Lower Hunter	2,290	2,234	-2.4%
Bathurst	883	880	-0.3%	Lower Murray	383	381	-0.5%
Baulkham Hills	543	512	-5.7%	Maitland	1,552	1,502	-3.2%
Blacktown	2,171	2,097	-3.4%	Manly	148	144	-2.7%
Blacktown - North	723	715	-1.1%	Marrickville - Sydenham - Petersham	811	781	-3.7%
Blue Mountains	892	840	-5.8%	Merrylands - Guildford	2,944	2,860	-2.9%
Blue Mountains - South	0	0	0.0%	Moree - Narrabri	997	999	0.2%
Botany	493	476	-3.4%	Mount Druitt	2,742	2,618	-4.5%
Bourke - Cobar - Coonamble	1,414	1,408	-0.4%	Newcastle	3,591	3,422	-4.7%
Bringelly - Green Valley	1,642	1,646	0.2%	North Sydney - Mosman	313	321	2.6%
Broken Hill and Far West	835	784	-6.1%	Orange	1,104	1,071	-3.0%
Camden	476	462	-2.9%	Parramatta	1,539	1,453	-5.6%
Campbelltown (NSW)	3,004	2,927	-2.6%	Pennant Hills - Epping	186	193	3.8%
Canada Bay	332	346	4.2%	Penrith	1,874	1,813	-3.3%
Canterbury	2,115	2,044	-3.4%	Pittwater	200	199	-0.5%
Carlingford	675	666	-1.3%	Port Macquarie	1,732	1,701	-1.8%
Chatswood - Lane Cove	400	386	-3.5%	Port Stephens	1,584	1,546	-2.4%
Clarence Valley	1,349	1,314	-2.6%	Queanbeyan	594	564	-5.1%
Coffs Harbour	2,266	2,208	-2.6%	Richmond - Windsor	523	498	-4.8%
Cronulla - Miranda - Caringbah	562	538	-4.3%	Richmond Valley - Coastal	2,107	2,084	-1.1%
Dapto - Port Kembla	1,669	1,617	-3.1%	Richmond Valley - Hinterland	2,493	2,340	-6.1%
Dubbo	2,290	2,288	-0.1%	Rouse Hill - McGraths Hill	149	143	-4.0%
Dural - Wisemans Ferry	116	114	-1.7%	Ryde - Hunters Hill	744	728	-2.2%
Eastern Suburbs - North	537	529	-1.5%	Shoalhaven	2,175	2,071	-4.8%
Eastern Suburbs - South	968	898	-7.2%	Snowy Mountains	368	338	-8.2%
Fairfield	5,257	5,130	-2.4%	South Coast	1,629	1,568	-3.7%
Gosford	2,684	2,631	-2.0%	Southern Highlands	364	348	-4.4%
Goulburn - Yass	1,326	1,330	0.3%	St Marys	1,094	1,039	-5.0%
Great Lakes	802	793	-1.1%	Strathfield - Burwood - Ashfield	1,291	1,248	-3.3%
Griffith - Murrumbidgee (West)	992	1,002	1.0%	Sutherland - Menai - Heathcote	513	493	-3.9%
Hawkesbury	194	181	-6.7%	Sydney Inner City	2,425	2,325	-4.1%
Hornsby	455	454	-0.2%	Tamworth - Gunnedah	2,447	2,396	-2.1%
Hurstville	1,263	1,217	-3.6%	Taree - Gloucester	1,753	1,705	-2.7%
Illawarra Catchment Reserve	<5	<5	n/a	Tumut - Tumbarumba	321	323	0.6%
Inverell - Tenterfield	1,403	1,376	-1.9%	Tweed Valley	2,294	2,224	-3.1%
Kempsey - Nambucca	1,689	1,659	-1.8%	Upper Hunter	725	705	-2.8%
Kiama - Shellharbour	1,317	1,249	-5.2%	Upper Murray exc. Albury	837	837	0.0%
Kogarah - Rockdale	1,120	1,059	-5.4%	Wagga Wagga	1,948	1,907	-2.1%
Ku-ring-gai	249	241	-3.2%	Warringah	682	661	-3.1%
Lachlan Valley	1,583	1,542	-2.6%	Wollondilly	362	360	-0.6%
Lake Macquarie - East	1,950	1,879	-3.6%	Wollongong	1,891	1,840	-2.7%
Lake Macquarie - West	1,416	1,408	-0.6%	Wyong	3,788	3,702	-2.3%
Leichhardt	441	438	-0.7%				

– Note: For footnotes see end of table.

Table 7c – Northern Territory Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By SA3

State by SA3	August 2018	September 2018	Variation %
Northern Territory			
Alice Springs	3,573	3,653	2.2%
Barkly	809	812	0.4%
Daly - Tiwi - West Arnhem	2,573	2,585	0.5%
Darwin City	524	512	-2.3%
Darwin Suburbs	1,151	1,113	-3.3%
East Arnhem	1,604	1,580	-1.5%
Katherine	2,054	2,112	2.8%
Litchfield	402	420	4.5%
Palmerston	784	781	-0.4%

– Note: For footnotes see end of table.

Table 7d – Queensland Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By SA3

State by SA3	Aug 2018	Sep 18	Var. %	State by SA3	Aug 2018	Sep 18	Var. %
Queensland				Queensland continued			
Bald Hills - Everton Park	420	371	-11.7%	Ipswich Hinterland	1,633	1,560	-4.5%
Beaudesert	421	405	-3.8%	Ipswich Inner	3,116	3,024	-3.0%
Beenleigh	1,343	1,308	-2.6%	Jimboomba	826	806	-2.4%
Bowen Basin - North	603	575	-4.6%	Kenmore - Brookfield - Moggill	254	233	-8.3%
Bribie - Beachmere	719	692	-3.8%	Loganlea - Carbrook	1,331	1,266	-4.9%
Brisbane Inner	1,552	1,500	-3.4%	Mackay	2,687	2,558	-4.8%
Brisbane Inner - East	502	509	1.4%	Maroochy	1,173	1,115	-4.9%
Brisbane Inner - North	1,139	1,098	-3.6%	Maryborough	1,714	1,701	-0.8%
Brisbane Inner - West	597	557	-6.7%	Mt Gravatt	954	899	-5.8%
Broadbeach - Burleigh	944	900	-4.7%	Mudgeeraba - Tallebudgera	441	402	-8.8%
Browns Plains	2,203	2,164	-1.8%	Nambour - Pomona	1,395	1,372	-1.6%
Buderim	741	725	-2.2%	Narangba - Burpengary	1,412	1,361	-3.6%
Bundaberg	3,056	2,969	-2.8%	Nathan	646	652	0.9%
Burnett	1,774	1,744	-1.7%	Nerang	1,295	1,245	-3.9%
Caboolture	2,299	2,211	-3.8%	Noosa	566	537	-5.1%
Caboolture Hinterland	234	212	-9.4%	North Lakes	1,335	1,317	-1.3%
Cairns - North	880	844	-4.1%	Nundah	669	621	-7.2%
Cairns - South	4,173	4,021	-3.6%	Ormeau - Oxenford	2,102	2,072	-1.4%
Caloundra	1,413	1,370	-3.0%	Outback - North	1,439	1,455	1.1%
Capalaba	967	934	-3.4%	Outback - South	484	493	1.9%
Carindale	509	501	-1.6%	Port Douglas - Daintree	398	391	-1.8%
Centenary	239	243	1.7%	Redcliffe	1,505	1,426	-5.2%
Central Highlands (Qld)	728	689	-5.4%	Robina	735	705	-4.1%
Charters Towers - Ayr - Ingham	1,458	1,437	-1.4%	Rockhampton	3,784	3,674	-2.9%
Chermside	1,183	1,149	-2.9%	Rocklea - Acacia Ridge	1,003	966	-3.7%
Cleveland - Stradbroke	1,215	1,175	-3.3%	Sandgate	1,036	1,003	-3.2%
Coolangatta	1,043	1,002	-3.9%	Sherwood - Indooroopilly	436	421	-3.4%
Darling Downs (West) - Maranoa	1,023	1,041	1.8%	Southport	1,516	1,494	-1.5%
Darling Downs - East	878	848	-3.4%	Springfield - Redbank	2,113	2,044	-3.3%
Far North	2,679	2,685	0.2%	Springwood - Kingston	2,912	2,751	-5.5%
Forest Lake - Oxley	2,031	1,945	-4.2%	Strathpine	865	842	-2.7%
Gladstone - Biloela	2,576	2,520	-2.2%	Sunnybank	808	776	-4.0%
Gold Coast - North	1,555	1,551	-0.3%	Sunshine Coast Hinterland	999	969	-3.0%
Gold Coast Hinterland	285	280	-1.8%	Surfers Paradise	783	750	-4.2%
Granite Belt	907	878	-3.2%	Tablelands (East) - Kuranda	1,475	1,479	0.3%
Gympie - Cooloola	1,521	1,486	-2.3%	The Gap - Enoggera	597	567	-5.0%
Hervey Bay	1,937	1,881	-2.9%	Toowoomba	2,946	2,895	-1.7%
Hills District	640	606	-5.3%	Townsville	5,671	5,554	-2.1%
Holland Park - Yeronga	1,281	1,208	-5.7%	Whitsunday	386	376	-2.6%
Innisfail - Cassowary Coast	1,655	1,606	-3.0%	Wynnum - Manly	967	899	-7.0%

– Note: For footnotes see end of table.

Table 7e - South Australia Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By SA3

State by SA3	August 2018	September 2018	Variation %
South Australia			
Adelaide City	449	427	-4.9%
Adelaide Hills	740	711	-3.9%
Barossa	578	565	-2.2%
Burnside	290	278	-4.1%
Campbelltown (SA)	579	587	1.4%
Charles Sturt	2,069	1,995	-3.6%
Eyre Peninsula and South West	2,237	2,202	-1.6%
Fleurieu - Kangaroo Island	1,033	1,020	-1.3%
Gawler - Two Wells	672	659	-1.9%
Holdfast Bay	375	373	-0.5%
Limestone Coast	1,460	1,412	-3.3%
Lower North	569	558	-1.9%
Marion	1,510	1,428	-5.4%
Mid North	1,118	1,111	-0.6%
Mitcham	581	544	-6.4%
Murray and Mallee	2,285	2,226	-2.6%
Norwood - Payneham - St Peters	423	396	-6.4%
Onkaparinga	4,108	3,977	-3.2%
Outback - North and East	1,330	1,296	-2.6%
Playford	4,031	3,917	-2.8%
Port Adelaide - East	1,569	1,521	-3.1%
Port Adelaide - West	1,612	1,574	-2.4%
Prospect - Walkerville	299	292	-2.3%
Salisbury	4,163	4,033	-3.1%
Tea Tree Gully	1,227	1,194	-2.7%
Unley	337	316	-6.2%
West Torrens	908	888	-2.2%
Yorke Peninsula	730	720	-1.4%

– Note: For footnotes see end of table.

Table 7f - Tasmania Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By SA3

State by SA3	August 2018	September 2018	Variation %
Tasmania			
Brighton	755	727	-3.7%
Burnie - Ulverstone	1,392	1,348	-3.2%
Central Highlands (Tas.)	338	331	-2.1%
Devonport	1,265	1,218	-3.7%
Hobart - North East	1,123	1,053	-6.2%
Hobart - North West	2,126	2,067	-2.8%
Hobart - South and West	478	454	-5.0%
Hobart Inner	954	919	-3.7%
Huon - Bruny Island	521	498	-4.4%
Launceston	2,793	2,708	-3.0%
Meander Valley - West Tamar	547	513	-6.2%
North East	1,360	1,338	-1.6%
Sorell - Dodges Ferry	367	334	-9.0%
South East Coast	180	184	2.2%
West Coast	587	575	-2.0%

– Note: For footnotes see end of table.

Table 7g – Victoria Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By SA3

State by SA3	Aug 2018	Sep 18	Var. %	State by SA3	Aug 2018	Sep 18	Var. %
Victoria				Victoria continued			
Ballarat	2,771	2,620	-5.4%	Manningham - East	135	131	-3.0%
Banyule	1,188	1,167	-1.8%	Manningham - West	606	606	0.0%
Barwon - West	207	204	-1.4%	Maribyrnong	1,840	1,758	-4.5%
Baw Baw	841	807	-4.0%	Maroondah	1,157	1,141	-1.4%
Bayside	561	527	-6.1%	Maryborough - Pyrenees	791	763	-3.5%
Bendigo	2,513	2,481	-1.3%	Melbourne City	1,591	1,533	-3.6%
Boroondara	745	712	-4.4%	Melton - Bacchus Marsh	2,850	2,747	-3.6%
Brimbank	5,157	4,987	-3.3%	Mildura	1,617	1,634	1.1%
Brunswick - Coburg	1,367	1,282	-6.2%	Moira	645	639	-0.9%
Campaspe	812	774	-4.7%	Monash	1,215	1,162	-4.4%
Cardinia	1,222	1,189	-2.7%	Moreland - North	1,246	1,219	-2.2%
Casey - North	1,726	1,669	-3.3%	Mornington Peninsula	1,783	1,698	-4.8%
Casey - South	2,521	2,439	-3.3%	Murray River - Swan Hill	893	876	-1.9%
Creswick - Daylesford - Ballan	555	532	-4.1%	Nillumbik - Kinglake	395	371	-6.1%
Dandenong	3,276	3,147	-3.9%	Port Phillip	1,344	1,309	-2.6%
Darebin - North	1,837	1,754	-4.5%	Shepparton	1,604	1,595	-0.6%
Darebin - South	660	639	-3.2%	Stonnington - East	201	196	-2.5%
Essendon	982	955	-2.7%	Stonnington - West	529	502	-5.1%
Frankston	2,283	2,208	-3.3%	Sunbury	526	516	-1.9%
Geelong	3,971	3,797	-4.4%	Surf Coast - Bellarine Peninsula	863	831	-3.7%
Gippsland - East	1,518	1,461	-3.8%	Tullamarine - Broadmeadows	4,249	4,123	-3.0%
Gippsland - South West	1,137	1,096	-3.6%	Upper Goulburn Valley	939	950	1.2%
Glen Eira	1,069	1,063	-0.6%	Wangaratta - Benalla	867	850	-2.0%
Glenelg - Southern Grampians	796	775	-2.6%	Warrnambool - Otway Ranges	1,602	1,591	-0.7%
Grampians	1,226	1,199	-2.2%	Wellington	1,117	1,073	-3.9%
Heathcote - Castlemaine - Kyneton	832	818	-1.7%	Whitehorse - East	422	394	-6.6%
Hobsons Bay	1,168	1,125	-3.7%	Whitehorse - West	739	699	-5.4%
Keilor	593	588	-0.8%	Whittlesea - Wallan	3,202	3,111	-2.8%
Kingston	1,192	1,134	-4.9%	Wodonga - Alpine	1,524	1,483	-2.7%
Knox	1,597	1,559	-2.4%	Wyndham	4,109	3,973	-3.3%
Latrobe Valley	2,906	2,844	-2.1%	Yarra	1,416	1,379	-2.6%
Loddon - Elmore	292	284	-2.7%	Yarra Ranges	1,557	1,515	-2.7%
Macedon Ranges	244	234	-4.1%				

– Note: For footnotes see end of table.

Table 7h - Western Australia Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By SA3

State by SA3	August 2018	September 2018	Variation %
Western Australia			
Albany	1,536	1,509	-1.8%
Armadale	2,799	2,730	-2.5%
Augusta - Margaret River - Busselton	1,126	1,140	1.2%
Bayswater - Bassendean	2,167	2,082	-3.9%
Belmont - Victoria Park	2,011	1,952	-2.9%
Bunbury	3,122	3,052	-2.2%
Canning	1,971	1,917	-2.7%
Cockburn	2,394	2,282	-4.7%
Cottesloe - Claremont	422	407	-3.6%
Esperance	315	326	3.5%
Fremantle	992	955	-3.7%
Gascoyne	519	513	-1.2%
Goldfields	1,508	1,469	-2.6%
Gosnells	3,700	3,540	-4.3%
Joondalup	2,336	2,232	-4.5%
Kalamunda	1,074	1,038	-3.4%
Kimberley	2,852	2,839	-0.5%
Kwinana	1,554	1,565	0.7%
Mandurah	3,414	3,344	-2.1%
Manjimup	676	667	-1.3%
Melville	1,136	1,102	-3.0%
Mid West	2,600	2,593	-0.3%
Mundaring	974	915	-6.1%
Perth City	2,072	2,000	-3.5%
Pilbara	1,605	1,626	1.3%
Rockingham	3,687	3,601	-2.3%
Serpentine - Jarrahdale	483	462	-4.3%
South Perth	647	638	-1.4%
Stirling	4,640	4,481	-3.4%
Swan	3,828	3,668	-4.2%
Wanneroo	5,060	4,943	-2.3%
Wheat Belt - North	1,607	1,584	-1.4%
Wheat Belt - South	530	485	-8.5%

– Note: For footnotes see end of table.

Table 7i - Other Job Seekers Receiving Newstart Allowance and Youth Allowance (Other) By SA3

State by SA3	August 2018	September 2018	Variation %
Other			
Christmas Island	13	13	0.0%
Cocos (Keeling) Islands	<5	<5	n/a
Jervis Bay	12	9	-25.0%
Not recorded	543	440	-19.0%

Notes:

SA3 data is derived using the Australian Statistical Geography Standard (ASGS 2011) from the Australian Bureau of Statistics.

Note: Individuals who live overseas, individuals who are without a valid home address and individuals who only have a postal address cannot be assigned to a locational boundary. These numbers may be represented as 'Not Recorded'. State/territory totals derived from SA3 data will not match state and territory totals reported elsewhere in this publication, due to different statistical geography methodologies.

Data in this table are rounded monthly averages.

In order to protect individuals' privacy, populations less than 5 for specific Statistical Areas are reported as "<5" and other data that would allow these populations to be derived are reported as not available "na".

Table 8a - Job Seekers Receiving Newstart Allowance Fortnightly Earnings and Gender, Fortnight Ending 21 September 2018

Fortnightly Earnings	Short-term NSA job seekers %	Long-term NSA job seekers %	Total NSA job seekers %
Males			
Did not earn an income	86.7	82.2	83.7
Earned an income	13.3	17.8	16.3
Amount earned			
>\$0 - <\$104	1.1	1.3	1.2
\$104 - <\$254	2.5	3.2	3
\$254+	9.7	13.3	12.1
Total males	100	100	100
Job seekers receiving NSA	72,018	138,480	210,498
Females			
Did not earn an income	76.2	68.4	70.1
Earned an income	23.8	31.6	29.9
Amount earned			
>\$0 - <\$104	1.4	1.4	1.4
\$104 - <\$254	3.6	3.9	3.8
\$254+	18.8	26.3	24.6
Total females	100	100	100
Job seekers receiving NSA	39,713	136,157	175,870
Persons			
Did not earn an income	83	75.3	77.5
Earned an income	17	24.7	22.5
Amount earned			
>\$0 - <\$104	1.2	1.4	1.3
\$104 - <\$254	2.9	3.5	3.4
\$254+	12.9	19.8	17.8
Total	100	100	100
Job seekers receiving NSA	111,731	274,637	386,368

Note:
 - Long-term job seekers have received income support for 12 months or more.
 - The earnings data in Table 8 is derived using a different methodology from that of the other tables. Table 8 is based on the population of job seekers who are eligible for and entitled to receive Newstart Allowance at the end of the second last week in the month. The data obtained from this table will not be directly comparable with those calculated using monthly averages in other tables.

Table 8b - Job Seekers Receiving Youth Allowance (Other) Fortnightly Earnings and Gender, Fortnight Ending 21 September 2018

Fortnightly Earnings	Short-term YA(o) job seekers %	Long-term YA(o) job seekers %	Total YA(o) job seekers %
Males			
Did not earn an income	87.1	84	85.4
Earned an income	12.9	16	14.6
Amount earned			
>\$0 - <\$143	2.1	1.7	1.9
\$143 - <\$250	2.2	2.4	2.3
\$250+	8.7	11.9	10.5
Total males	100	100	100
Job seekers receiving YA (other)	11,951	14,997	26,948
Females			
Did not earn an income	78.4	74.7	76.1
Earned an income	21.6	25.3	23.9
Amount earned			
>\$0 - <\$143	3	2.8	2.9
\$143 - <\$250	3.5	3.4	3.5
\$250+	15.1	19.1	17.5
Total females	100	100	100
Job seekers receiving YA (other)	10,360	15,820	26,180
Persons			
Did not earn an income	83.1	79.2	80.8
Earned an income	16.9	20.8	19.2
Amount earned			
>\$0 - <\$143	2.5	2.3	2.4
\$143 - <\$250	2.8	2.9	2.9
\$250+	11.7	15.6	13.9
Total	100	100	100
Job seekers receiving YA (other)	22,311	30,817	53,128

Note:
- Long-term job seekers have received income support for 12 months or more.
- The earnings data in Table 8 is derived using a different methodology from that of the other tables. Table 8 is based on the population of job seekers who are eligible for and entitled to receive Youth Allowance (other) at the end of the second last week in the month. The data obtained from this table will not be directly comparable with those calculated using monthly averages in other tables.

Explanatory Notes

Introduction

This publication provides monthly statistical information on DSS labour market and related payments delivered by DHS. These Explanatory Notes provide details of the scope and methodology of the publication, as well as the policy changes which have affected the data since the publication was introduced in December 1995 by the then Department of Social Security.

Prior to December 1995, this publication was titled the *Monthly Job Search and Newstart Allowance Statistics*.

Scope

The primary focus of the publication is to provide information on unemployed people on Newstart Allowance and Youth Allowance, with a particular focus on the total number of job seekers. The numbers of people on Partner Allowance and Widow Allowance are also reported.

Methodology

Data in this publication relate to the average number of people who are both eligible (e.g. meet 'unemployed' qualification) and entitled (e.g. meet income and assets criteria) to receive a payment calculated over a reference month. Averages are calculated using figures collected for each Friday throughout the reference month.

Table 1 provides information on the total number of unemployed people on Newstart Allowance and Youth Allowance. The Youth Allowance population is split into Youth Allowance (full-time students), Youth Allowance (Australian Apprentices) and Youth Allowance (other) categories. Numbers of people on Partner Allowance and Widow Allowance are also provided.

Tables 2 and 3 provide a summary of the Newstart Allowance and Youth Allowance (other) populations and show the derivation of the respective job seeker populations (see the reference to job seekers in the Comparability of Data section of these Explanatory Notes). These populations are added together to derive the total number of job seekers. Tables 4 to 8 provide information on the total job seeker population.

The Statistical Areas Level 3 reported in Table 7 are based on the recipient's geo-coded address against the Australian Statistical Geography Standard (ASGS) 2011.

The earnings data in Table 8 (a and b) is derived using a different methodology from that of the other tables in the publication. Table 8 is based on the population of job seekers who are eligible for and entitled to receive Newstart Allowance or Youth Allowance (other) at the end of the second last week in the month. The data obtained from this table will not be directly comparable with those calculated using monthly averages in other tables.

Payment History

Youth Allowance

The maximum age for Youth Allowance (other) was increased for new claimants from 20 to 21 years of age from 1 July 2012 and the income free area was increased to \$143.

From 1 January 2016, to receive Youth Allowance (other) young people without a Year 12 or equivalent qualification (Certificate III) will need to participate in :

- approved full-time study, or
- a combination of 25 hours a week of approved part-time study and part-time work , or
- other approved activities of 25* hours per week, in addition to up to 20 job searches each month (noting that it is * 15 hours a week for early school leavers with a partial capacity to work or who are principal carer parents and have part-time requirements)

until they attain Year 12 or equivalent, or a Certificate III, or turn 22 years of age.

Earn or learn arrangements were phased in, applying from 1 July 2009 to all new recipients of Youth Allowance and from 1 July 2010 for all job seekers in receipt of Youth Allowance prior to 1 July 2009.

From 1 July 1998 Youth Allowance was introduced to provide income support to young people, including students, those looking for work, and those who are sick. Youth allowees may be undertaking full-time study, full-time job search or a combination of approved activities. Some young people will be exempt from the activity test because of their personal circumstances, e.g. illness, homelessness or major personal crisis. The Youth Allowance replaced:

- AUSTUDY for 16-24 year olds (and certain 15 year olds);
- Newstart Allowance for 16-20 year olds (and certain 15 year olds);
- Youth Training Allowance for 16-17 year olds (and certain 15 year olds);
- Sickness Allowance for 16-20 year olds (and certain 15 year olds); and
- More-than-minimum rate Family Payment for secondary students aged 16-18 not getting AUSTUDY.

Special provisions applied for 18 to 20 year olds who were already on Newstart or Sickness Allowance at the date of announcement of Youth Allowance, and who remained on payment when Youth Allowance commenced on 1 July 1998. This group were able to remain on their existing payment and retain their existing benefits.

Youth Allowance had a significant downward effect on Newstart Allowance numbers from July 1998 and total job seeker numbers due to the parental means test.

Newstart Allowance

On 1 January 2013, grandfathering provisions ceased for Parenting Payment recipients who had been receiving payment prior to 1 July 2006 and had a youngest child aged 6+ years (partnered recipients) or 8+ years (single recipients). The change caused a large one-off increase in the number of Newstart Allowees, as previously grandfathered Parenting Payment recipients who were eligible transferred to Newstart Allowance.

On 1 July 2012, the qualification age for Newstart Allowance was increased for new claimants from 21 to 22 years of age.

From 1 July 1998, Newstart Allowance for 16-20 year olds (and certain 15 year olds) was replaced by Youth Allowance. Young people aged 18 to 20 years old who were on Newstart or

Sickness Allowance at the date of announcement of Youth Allowance and when Youth Allowance commenced on 1 July 1998, were able to remain on Newstart Allowance.

From 20 October 1996, Job Search Allowance and Newstart Allowance were combined into one payment - Newstart Allowance - which was payable to eligible recipients aged 18 years and over and to some people who were in receipt of Job Search Allowance and aged under 18 at 31 December 1994 (see Job Search Allowance).

Prior to 20 October 1996, Newstart Allowance was payable to eligible persons over 18 years who had been registered as unemployed with the Commonwealth Employment Service (CES) for 12 months or more.

Job Search Allowance

From 20 October 1996, the payment was combined with Newstart Allowance to form one payment called Newstart Allowance (see *Newstart Allowance*). All Job Search Allowance recipients were transferred to Newstart Allowance.

Sickness Allowance

From 17 March 1996, persons in receipt of Newstart Allowance or Youth Training Allowance who became temporarily incapacitated no longer transferred to Sickness Allowance after 13 weeks. This change had the effect of increasing total Newstart Allowance/Youth Training Allowance figures but did not affect job seeker figures as those recipients who were incapacitated were excluded from the Newstart and Youth Training job seeker populations.

Under current arrangements, these recipients remain on their existing payments but are exempt from the activity test for the duration of their medical certificates. People who become unemployed because of illness, and those who suffer a potential loss of income due to sickness, are paid Newstart Allowance because they are unemployed.

Sickness Allowance for 16 to 20 year olds (and certain 15 year olds) was replaced by Youth Allowance, which was introduced on 1 July 1998 (see *Youth Allowance*).

Partner Allowance

From 20 October 2003, Partner Allowance was closed to new claimants. People on Partner Allowance before this date can remain on the allowance while they remain 'current', that is retain eligibility and entitlement for the allowance.

From 1 July 1995 Partner Allowance has only been granted to persons who are dependent partners of pensioners and allowees and who were born before 1 July 1955, have no dependent children and have little or no recent workforce experience. Other dependent partners have to qualify for an income support payment in their own right, such as Newstart Allowance. Partner Allowance was introduced in October 1994, and was paid to partners of persons receiving Job Search Allowance, Newstart Allowance, Sickness Allowance or Special Benefit if certain eligibility criteria were satisfied.

Youth Training Allowance

Youth Training Allowance was replaced by Youth Allowance on 1 July 1998 (see *Youth Allowance*).

Widow Allowance

From 1 July 2005 Widow Allowance new grants may only be made to women born on or before 1 July 1955.

Widow Allowance, introduced on 1 January 1995, is payable to females aged 50 years or over who have become widowed, divorced or separated since turning 40 years (50 prior to 20 March 1997), if they meet a number of other criteria relating to current marital status and recent work experience.

Mature Age Allowance

From 20 October 2003, Mature Age Allowance was closed to new claimants. The payment ceased by October 2008.

Mature Age Allowance was introduced on 24 March 1994, and was paid to long-term unemployed persons aged 60 years and over (but below Age Pension age) who had been receiving income support for 9 months or more and who were eligible for Newstart Allowance. The introduction of Mature Age Allowance had a downwards effect on Newstart Allowance numbers from April 1994 until October 2003.

Comparability of Data

There have been significant changes to the data presented in this publication due to a number of events. The main changes are:

- the method of counting recipients;
- the inclusion of some CDEP recipients in the total recipient numbers;
- the introduction of Youth Allowance in July 1998;
- the way 'job seeker' is defined;
- the way duration is calculated;
- the eligibility for Newstart Allowance and Youth Allowance (other) from July 2012;
- the cessation of grandfathered Parenting Payment provisions, which saw an increase in the number of Newstart recipients in January 2013; and
- the introduction of *jobactive*, an employment services model with a stronger focus on job search, which replaced Job Services Australia on 1 July 2015.

People using this data to construct time series should note the following comments.

Definition of Recipients

From July 2002, the number of people receiving labour market and related payments reports recipients who are both eligible and entitled to receive a payment. These recipients are otherwise known as 'current' recipients.

Revised historical data (using this methodology) from May 1998 to June 2002 is in the July 2002 publication.

Due to improved data sources, data from July 2003 has slight differences from the recipient numbers used in previous editions.

Before July 2002, all recipients who received a payment within a given fortnight were counted. From mid 1998, recipients who received a ‘one-off’ payment were excluded. One-off payments can occur, for instance, when a normal payment is interrupted (e.g. payment is cancelled and then restored within that pay period) and a portion of the normal payment is paid.

Community Development Employment Projects (CDEP)

From 20 March 2000, eligible participants in CDEP started receiving CDEP participant supplement and other add-ons, such as rent assistance, as part of income support payments. This added a number of new recipients to those eligible for payments reported in this publication. Community Development Employment Projects (CDEP) ceased on 30 June 2015.

Introduction of Youth Allowance

The sum of the number of Newstart Allowees and Youth Training Allowees prior to July 1998 is broadly comparable with the sum of Newstart Allowees and Youth Allowees (other) after July 1998, other than the inclusion of Sickness Allowees in the Youth Allowance (other) population.

There is greater comparability between total Newstart Allowance and Youth Training Allowance job seekers prior to July 1998 and total Newstart Allowance and Youth Allowance (other) job seekers after July 1998. This is because the Sickness Allowance group is excluded from the job seeker total.

A pre and post July 1998 comparison will reflect the exclusion of some 18 to 20 year old unemployed people due to the application of the Youth Allowance parental means test (see the *Youth Allowance* section under Payment History).

Job seekers

From July 2009, all recipients with job search requirements are classified as job seekers in this report.

Prior to 1 July 2009, some people with another activity (such as training) in addition to job search were classified according to that other activity and not as job seekers. Other people who were receiving Intensive Support Customised Assistance under Job Network arrangements were classified as job seekers although they may not always have been undertaking job search.

From July 1998, the definition of job seekers excludes all people who did not receive a payment due to their own and/or their partner’s income, or where applicable, parental income, and those known not to be required to search for work.

Before July 1998, job seekers excluded allowees who did not receive a payment, allowees who were incapacitated, and allowees who were undertaking training. Some people who were not required to search for work were classified as job seekers, including people undertaking full-time voluntary work, people on jury duty and pregnant women around the time of the birth of their child.

Duration

Duration refers to duration on income support and includes time spent on other income support payments.

Since May 1998, duration has been defined according to the time a recipient spends on income support - short-term recipients are those who have been on income support for up to 12 months and long-term recipients are those who have been on income support for 12 months or more.

Prior to 1998, duration was defined according to the time a recipient was registered as unemployed - short-term recipients were people who were registered as unemployed for up to 12 months and long-term recipients were people who were registered for 12 months or more.

Symbols

n.a. not available
.. not applicable

Glossary

Activity test status

The activity that a Newstart Allowance or Youth Allowance (other) recipient has agreed to undertake in order to meet the activity test. To satisfy the activity test recipients must be actively seeking and willing to take up work or undertaking activities to improve their employment prospects.

Age

Age in years at time of data collection.

Area Support Office

The term Area Support Office was replaced by Service Zone in July 2011.

Community Development Employment Projects (CDEP)

Community Development Employment Projects (CDEP) ceased on 30 June 2015.

The CDEP program was administered by the Department of Social Services. Reforms to CDEP were introduced from 1 July 2009. Operating mainly in remote areas, the CDEP program aimed to help unemployed Indigenous Australians to find and keep jobs. Under the CDEP program, there were two main ways ('streams') that CDEP providers assisted Indigenous Australians: Work Readiness Services help individuals to develop their skills, improve their chances of getting a job, and move to work outside of the CDEP program; and Community Development focused on supporting and developing Indigenous communities and organisations.

CDEP Participant Supplement (CPS)

The CDEP Participant Supplement (CPS) is payable to eligible CDEP participants. It can be paid fortnightly or as a 12 weekly payment. Community Development Employment Projects (CDEP) ceased on 30 June 2015.

Customer Service Centre

Customer Service Centre was replaced by the term Service Centre in July 2011.

Did not receive a payment

Persons who did not receive a payment due to their own income and/or that of their partner, or parents, where applicable. This group is often referred to as 'zero paid'.

Fortnightly earnings

Amount of income earned, derived, or received by a person for the person's own use or benefit in the previous fortnight.

Incapacitated

A person on Newstart Allowance or Youth Allowance (other) who has an activity test status indicating they are temporarily ill or incapacitated. Refer to the entry for Sickness Allowance in the Explanatory Notes.

Job seeker

A person on Newstart Allowance or Youth Allowance (other) who would usually be engaged in job search. See Explanatory Notes for definition and history.

Long-term recipients

Persons who have been receiving income support for 12 months or more. Duration of long-term recipients can be reset to zero if they exited from payments for more than 13 weeks.

Newstart Allowance (NSA)

Newstart Allowance is payable to eligible unemployed persons aged 22 years and over (but below Age Pension age) who satisfy the activity test. See Explanatory Notes for history.

Partner Allowance (PA)

From 20 October 2003, Partner Allowance was closed to new claimants. People on Partner Allowance before this date can remain on the allowance while they remain 'current', that is retain eligibility and entitlement for the allowance.

Partner Allowance was for dependent partners of pensioners and allowees. Partners had to be born before 1 July 1955, have no dependent children and have little or no recent workforce experience. Partner Allowance had no job search requirement. See Explanatory Notes for history.

Service Centre

A DHS Service Centre that provides DSS and other payments and related information and services to recipients. Service Centres are managed by Service Zones. Reporting by Service Centres and Service Zones was replaced in July 2017 with Statistical Areas Level 3.

Service Zone

A set of Service Centres, grouped together for operational purposes on a geographic basis. Service Zones replaced Areas and Area Support Offices in July 2011. Reporting by Service Centres and Service Zones was replaced in July 2017 with Statistical Areas Level 3.

Short-term recipients

Persons on Newstart Allowance or Youth Allowance who have been receiving income support for less than 12 months. Duration of short-term recipients can be reset to zero if they exited from payments for more than 6 weeks.

Statistical Areas Level 3

Statistical Areas Level 3 are derived using the recipient's geo-coded address against the Australian Statistical Geography Standard (ASGS) of 2011, produced by the Australian Bureau of Statistics (ABS). For further details, see the ABS website: [ABS Statistical Geography](http://www.abs.gov.au/websitedbs/D3310114.nsf/home/Geography?opendocument#from-banner=LN) <<http://www.abs.gov.au/websitedbs/D3310114.nsf/home/Geography?opendocument#from-banner=LN>>

Widow Allowance (WA)

From 1 July 2005 Widow Allowance new grants may only be made to women born on or before 1 July 1955.

Widow Allowance, a non-activity tested payment, is payable to females aged 50 years or over who have become widowed, divorced or separated since turning 40 years if they have little or no recent work experience and meet a number of other criteria relating to current marital status. See Explanatory Notes for history.

Youth Training Allowance (YTA)

From 1 January 1995 eligible persons aged under 18 years who were registered as unemployed with the CES were paid Youth Training Allowance. From 1 July 1998, Youth Training Allowance was replaced by Youth Allowance. See Explanatory Notes for history.

Youth Allowance (YA)

Youth Allowance is payable to eligible full-time students aged 16 to 25 years, and to eligible unemployed persons aged 16 to 21 years who satisfy the activity test. Note, there are certain exceptions for some 15 and 25 year olds. See Explanatory Notes for history.

Youth Allowees may be undertaking full-time study, full-time job search or a combination of approved activities. Some young people will be exempt from the activity test because of their personal circumstances, e.g. illness, homelessness or major personal crisis. See the Explanatory Notes for more information.

To receive Youth Allowance young people under 22 years of age without a Year 12 or equivalent qualification will usually need to:

- participate in education and training full-time; or
- participate full-time (that is, for at least 25 hours a week) in part-time study or training, in combination with other approved activities, until they attain Year 12 or an equivalent Certificate Level II or above qualification.

Youth Allowance (other)

Youth Allowance recipients who are not full-time students or full-time Australian Apprentices.

Zero paid

See 'Did not receive a payment'.

Appendix

Comparisons Between DSS Unemployment Labour Market Payment Numbers And ABS Labour Force Unemployment Statistics

Official statistics

Official unemployment statistics are released by the Australian Bureau of Statistics (ABS). The ABS uses definitions recommended by the International Labour Organization which have been accepted internationally as the most appropriate for the compilation of official statistics of unemployment.

ABS definition

The ABS unemployment statistics measure the number of persons who, for a particular reference period, did not undertake any paid work, were actively looking for work and were available to start work.

DSS Unemployment Labour Market Payment Statistics

The labour market payment statistics give the number of persons who are both eligible and entitled to receive Newstart Allowance or Youth Allowance (other). The criteria for receipt of these payments do not match those the ABS uses to determine whether a person is classed as unemployed or employed for statistical purposes.

Differences

Care should be taken when comparing the ABS labour force and DSS labour market payment data. There are a number of reasons why the two series cannot be directly compared.

Duration

Both DSS and the ABS classify long-term duration as over 12 months, but use substantially different definitions of duration:

DSS measures duration of **income support**. This includes not just time on unemployment benefits but time on any income support payment.

The ABS measures length of time **unemployed** using their unemployment definition.

DSS unemployed recipients can have breaks without payment and still be classified as long-term income support recipients:

- Recipients who do not receive a payment due to their earnings can have up to 12 weeks without a payment before they are automatically cancelled. This reduces disincentives to accept short-term work.

- Long-term recipients can have 13 weeks off payment after payment is cancelled and keep their long-term status if they return to income support. This means they keep access to assistance such as the higher payment rate for recipients over 60.

For the ABS statistics, any hours of work for a period as short as two weeks count as a break from unemployment and so are enough to reset a person's unemployment duration.

The difference between these two concepts, together with the fact that DSS recipients are able to have ongoing part-time work (see 'employment' below) mean that many unemployed recipients remain classified by DSS as long-term recipients when they would be classified as short-term unemployed under the ABS definition.

Seasonal adjustment

The ABS produces a seasonally adjusted series. The DSS labour market payment numbers data are not seasonally adjusted.

Classification

The ABS classifies a person as unemployed if he or she is aged 15 years and over, was not employed during the week before the interview, has actively looked for full-time or part-time work and is available to start work. From February 2004, people who had not actively looked for work because they were waiting to start a job within four weeks are also classified as unemployed.

The Newstart Allowance and Youth Allowance (other) series generally count people who are eligible for and entitled to receive a payment aged over 15 years and under Age Pension age.

Employment

Newstart Allowance and Youth Allowance (other) recipients may be employed part-time, but within an income test limit; the ABS classifies a person as "employed" if, among other things, he or she has worked for one hour or more during the survey period.

Timing

The timing of collections of the series are different:

- DSS reports monthly average numbers of people both eligible for and entitled to receive Newstart Allowance and Youth Allowance (other). These monthly averages are calculated using figures collected for each Friday throughout the reference month.
- ABS numbers are based on a sample survey which interviews occupants of selected dwellings covering around 0.33% of the total Australian population. These persons are generally interviewed during the two weeks beginning the Sunday between the 5th and 11th of each month and the information obtained relates to the week before the interview takes place.

Treatment of partners

The ABS series includes unemployed persons whose spouse is working, irrespective of income, whereas Newstart Allowance and Youth Allowance (other) recipients are subject to an income and assets test for themselves and their spouse.

Pensioners

The ABS series includes persons being paid a pension but looking for work (e.g. sole parents in receipt of Parenting Payments looking for work).

Non job seekers

The overall Newstart Allowance and Youth Allowance (other) series includes persons who are not required to undertake jobsearch. These persons are separately identified in Tables 2 and 3, and have then been excluded in subsequent tables. These people may be undertaking training, the development of self-employment opportunities, full-time voluntary work or a combination of voluntary and part-time work which excludes them from jobsearch obligations. They may also be incapacitated or have another temporary exemption from jobsearch.

Waiting periods

The ABS series includes persons who are serving a waiting period before being granted Newstart Allowance or Youth Allowance (other), or whose allowance was deferred.

Survey

The ABS figures are derived from a Labour Force Survey which is a sample survey, whereas the DSS statistics are a complete count of those both eligible for and entitled to receive Newstart Allowance and Youth Allowance (other).

See also: The Australian Bureau of Statistics release “6105.0 - Australian Labour Market Statistics, July 2014 – [The unemployed and recipients of Government unemployment benefits - differences explained](#)”

<<http://www.abs.gov.au/ausstats/abs@.nsf/Latestproducts/6105.0Feature%20Article54July%202014?opendocument&tabname=Summary&prodno=6105.0&issue=July%202014&num=&view=>>

For More Information

Other recipient information

The Department of Social Services publishes statistics about the various pensions, benefits and family payments which the Department administers, on a quarterly basis on the Australian Government's centralised data publishing site, [data.gov.au](http://www.data.gov.au) (<http://www.data.gov.au/organization/about/department-of-social-services>). Historical data is available in a statistical overview available on the Department's website, [DSS - Statistical Paper Series](http://www.dss.gov.au/about-the-department/publications-articles/research-publications/statistical-paper-series) (<<http://www.dss.gov.au/about-the-department/publications-articles/research-publications/statistical-paper-series>>).

Labour market information

Other statistics on recipients of labour market related payments are available on request.

In addition to Newstart and Youth Allowances, statistics are also available on Partner Allowance, Parenting Payment, Sickness Allowance, ABSTUDY and Widow Allowance.

For enquiries email:

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